

# Impact of Geospatial enabled Government Initiatives

## ASSAM Experiences

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**Director of Land Records and Surveys**  
**etc. Assam**

# Organisation of the Presentation

- Enhancing the concept of Ownership
- DILRMP
- DILRMP in Assam
- Mission *Basundhara*
- SVAMITVA in Assam
- Geospatial Mission: Assam
- Interoperability/Ease of Doing Business

# Enhancing the concept of Ownership

- Record of Rights (document with details of the property)
- Tax Receipts
- Survey documents.
- Possession
- Interest

# Digital Land Data Ecosystem

**Mission Basundhara  
1.0**

**Mission Basundhara  
2.0**

**SVAMITVA  
(Survey of NC  
villages)**

**Resurvey**

**E-Khazana**

**Auto - mutation**

**Digital Stamping**

**Centre for Land  
Governance,  
Research &  
Training**

**National Generic  
Document  
Registration System  
(NGDRS)**

**Direct purchase  
policy for land**

# MISSION BASUNDHARA

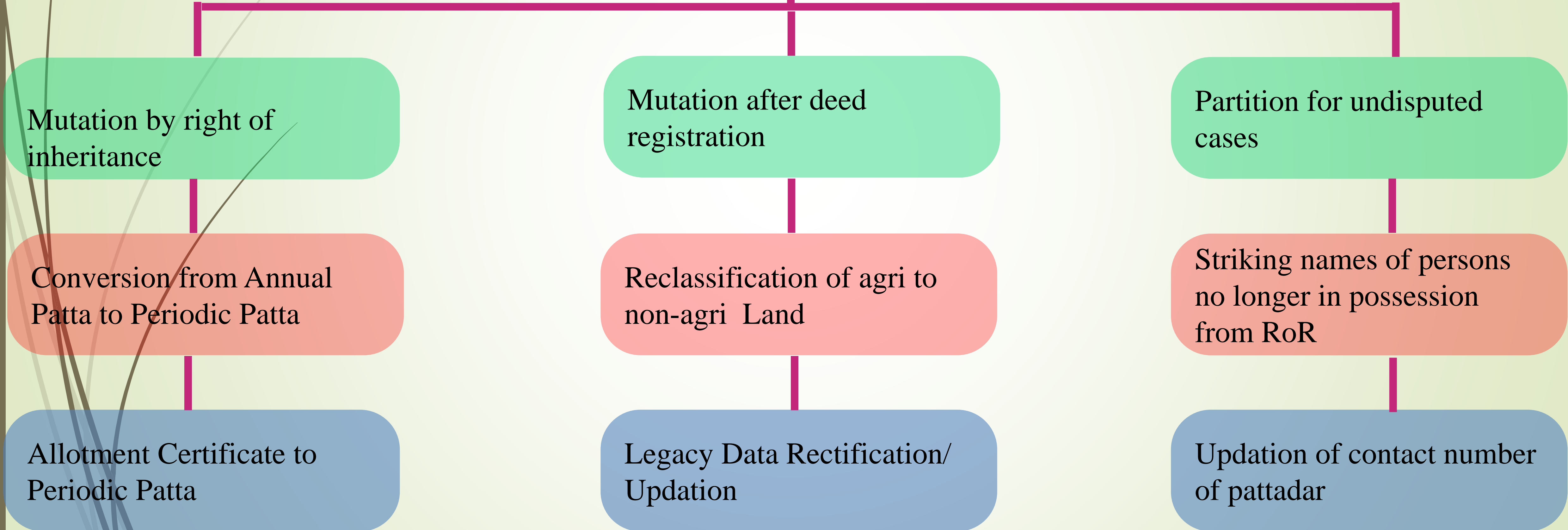
Step towards Conclusive Titling Regime

**Re – Survey  
of  
Cadastral villages**

**Purification of Land  
Records  
through  
Online Services**

**Survey  
of  
Non - Cadastral  
Villages**

# Services of Mission Basundhara 1.0



# Mission Basundhara 2.0 Services

Settlement of  
Government Khas  
& Ceiling Surplus  
Land

Conferring  
ownership rights  
to Occupancy  
Tenants

Settlement of  
Transferred  
Annual Patta land

Settlement of  
VGR/PGR Land

Settlement of land for  
indigenous special  
cultivators (tea,  
coffee, rubber etc.)

Settlement of  
hereditary land  
of Tribal  
communities

Auto – mutation  
roll out across  
the state  
(Composite Land  
Transfer Service)

E - KHAZANA

# National Generic Document Registration System

<https://ngdrs.gov.in>



Prevention of Fraudulent Transactions & Disputes



eSigning of Documents



Auto Calculation of Duty and other charges



Integration with PAN and Aadhaar



Minimum Physical Interface

NGDRS

13

1039

3302915

353763



- Assam where has decided to **cover Unsurveyed Villages (NC) under SVAMITVA Scheme** where there is no conclusive and legal land right of the people.

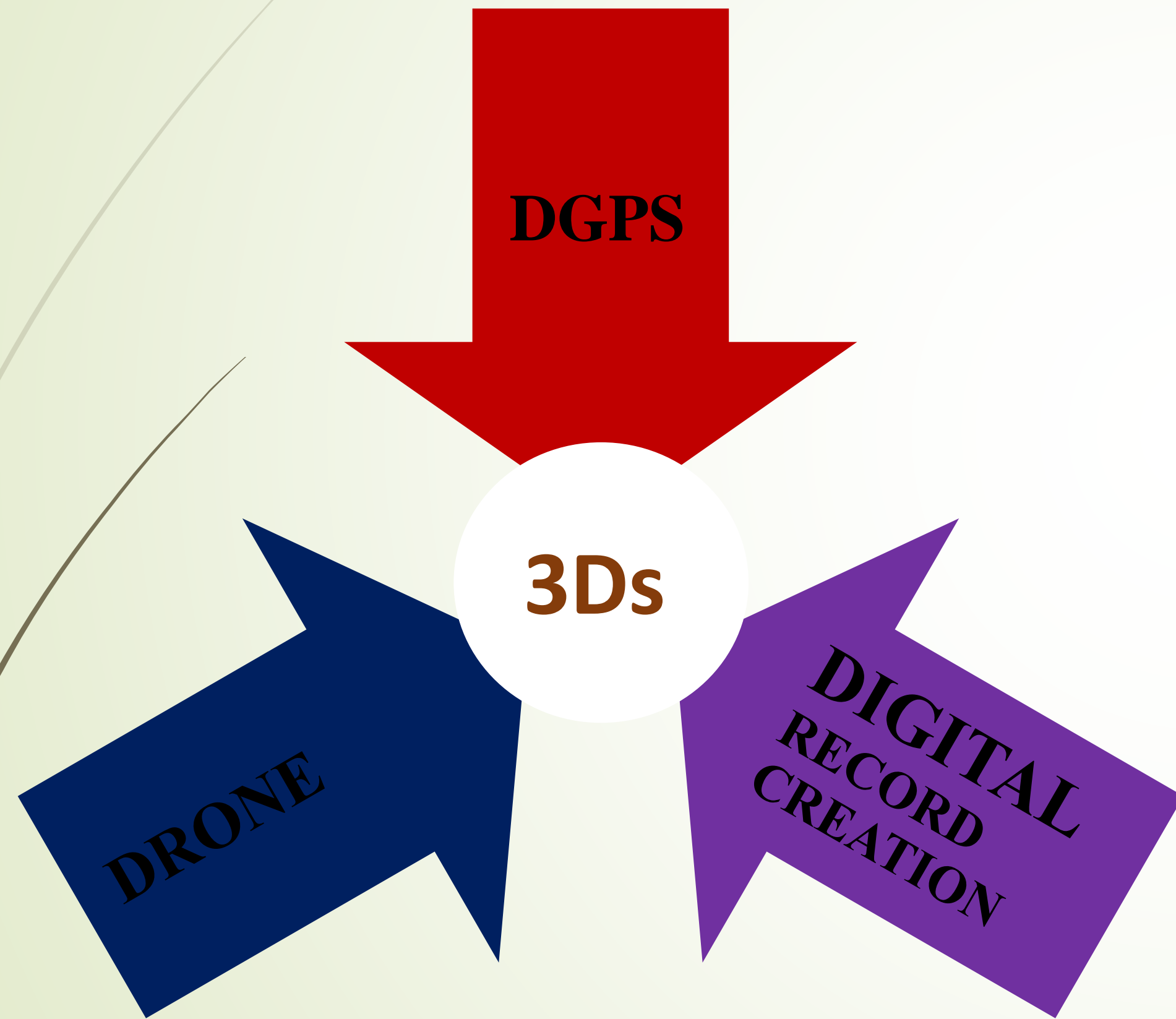
Settlement Pattern in Abadi Area



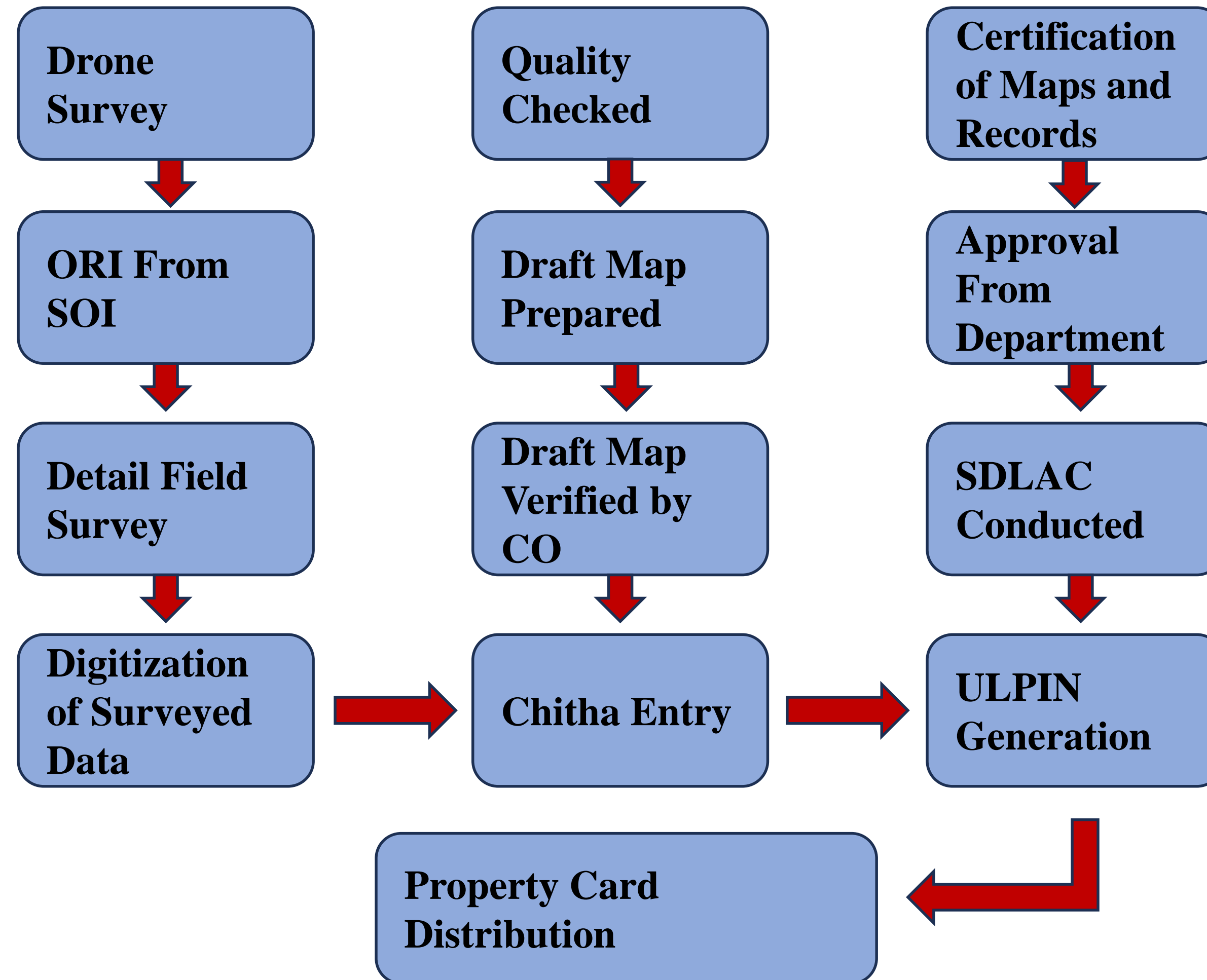
Settlement Pattern in Assam



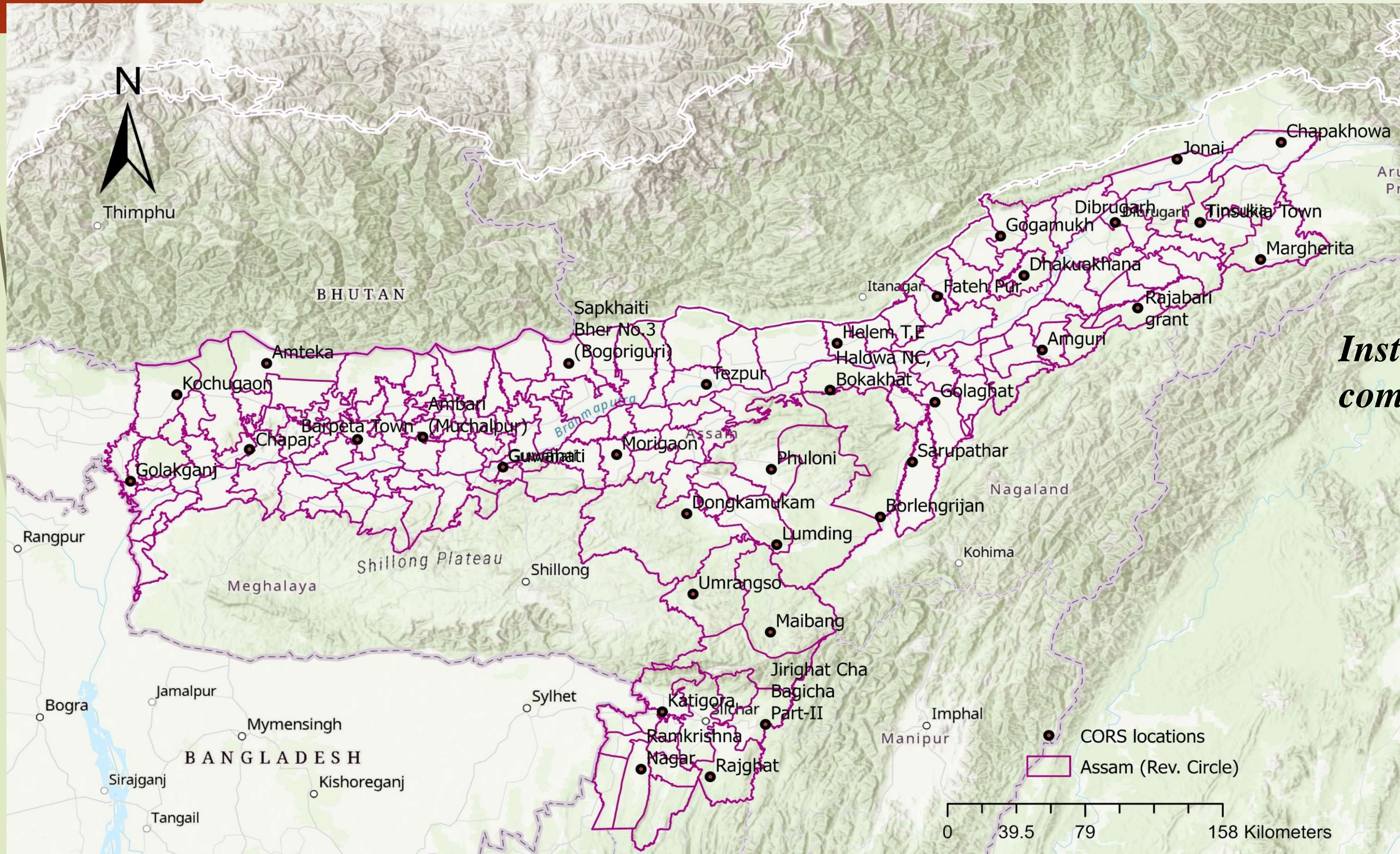
# Survey of Villages And Mapping With Improvised Technology in Village Areas



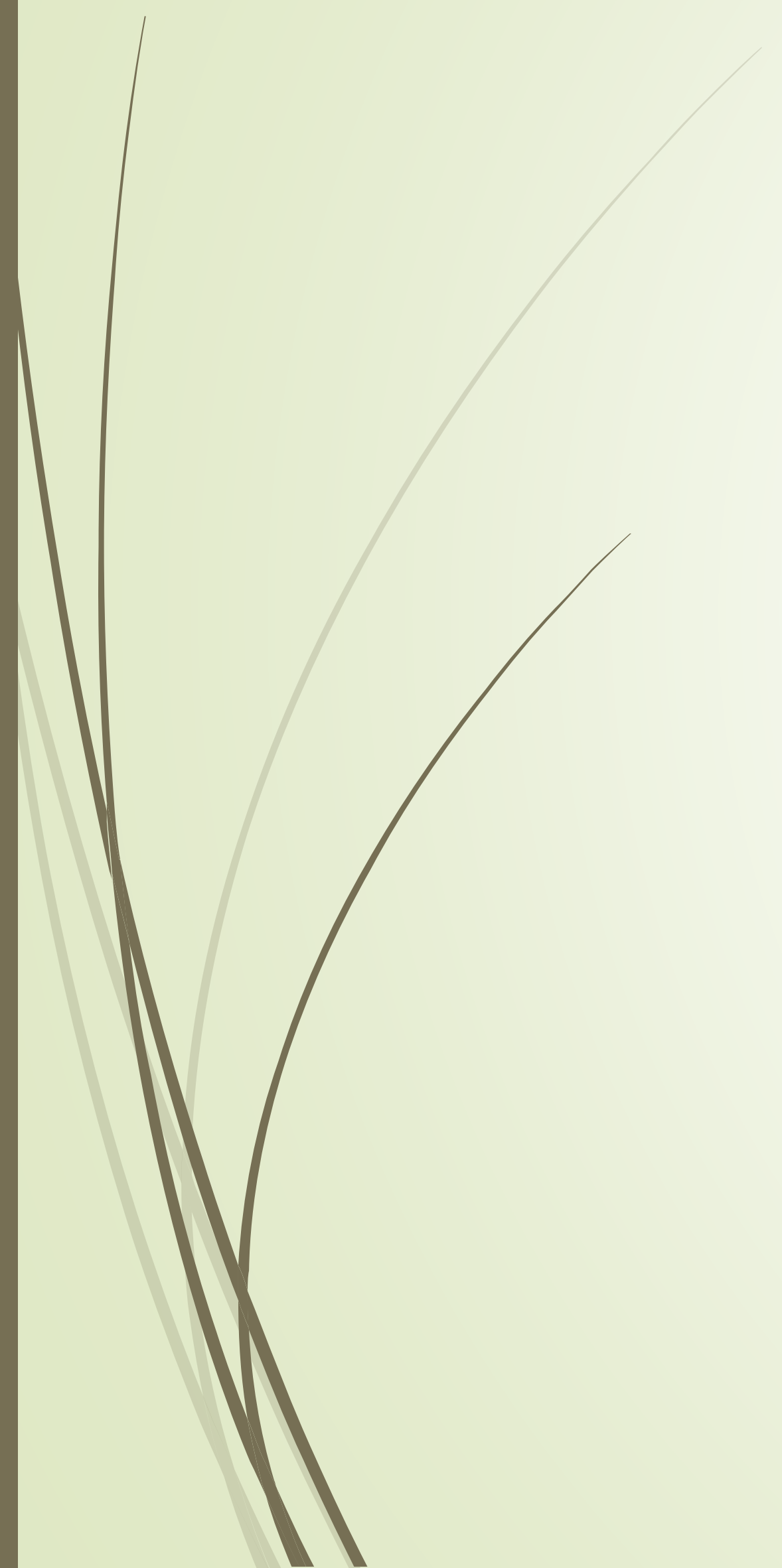
**F  
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# 34 Continuously Operating Reference Station (CORS)



*Installation completed*



# Drone Survey

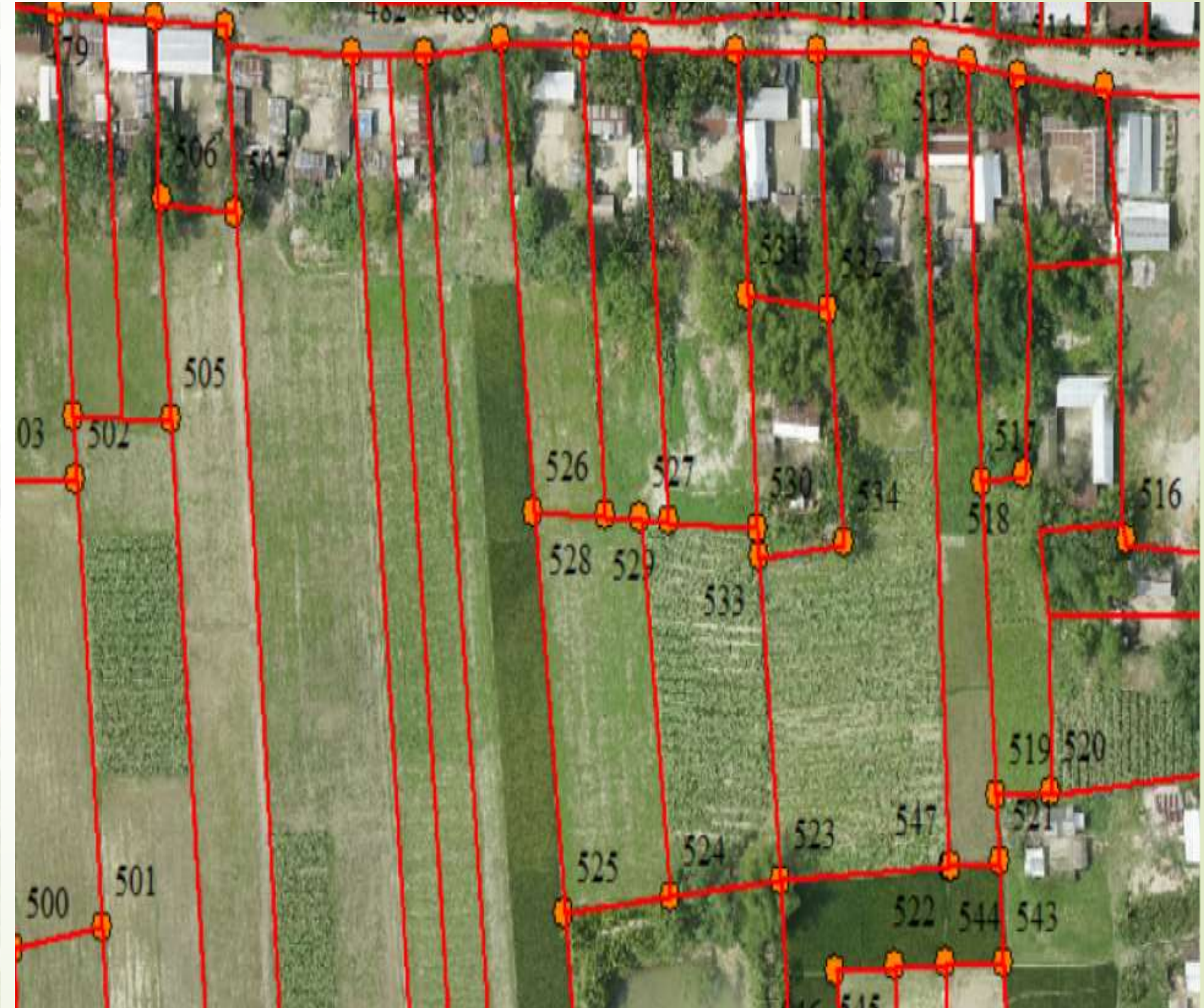


# Map Preparation

Point Data



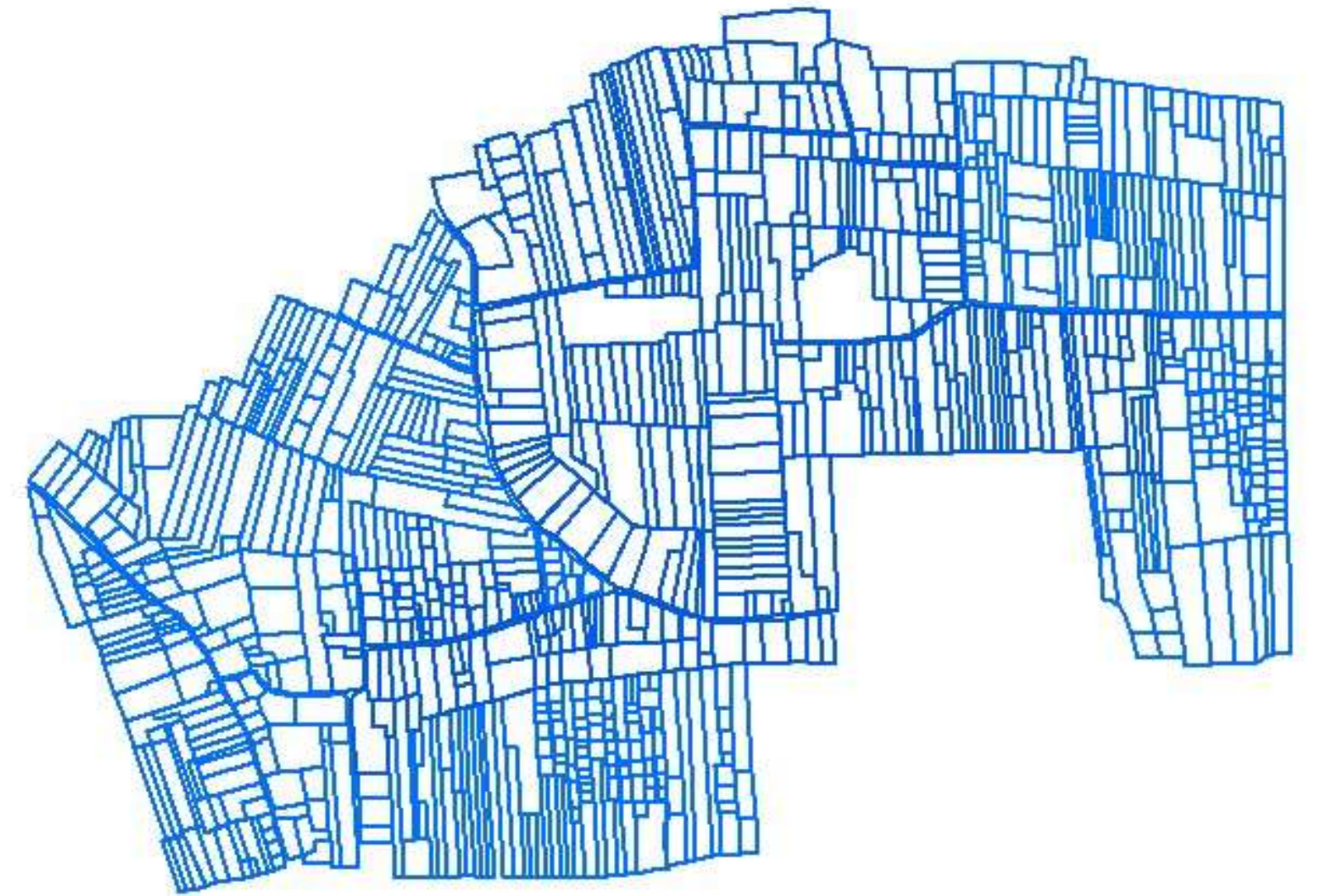
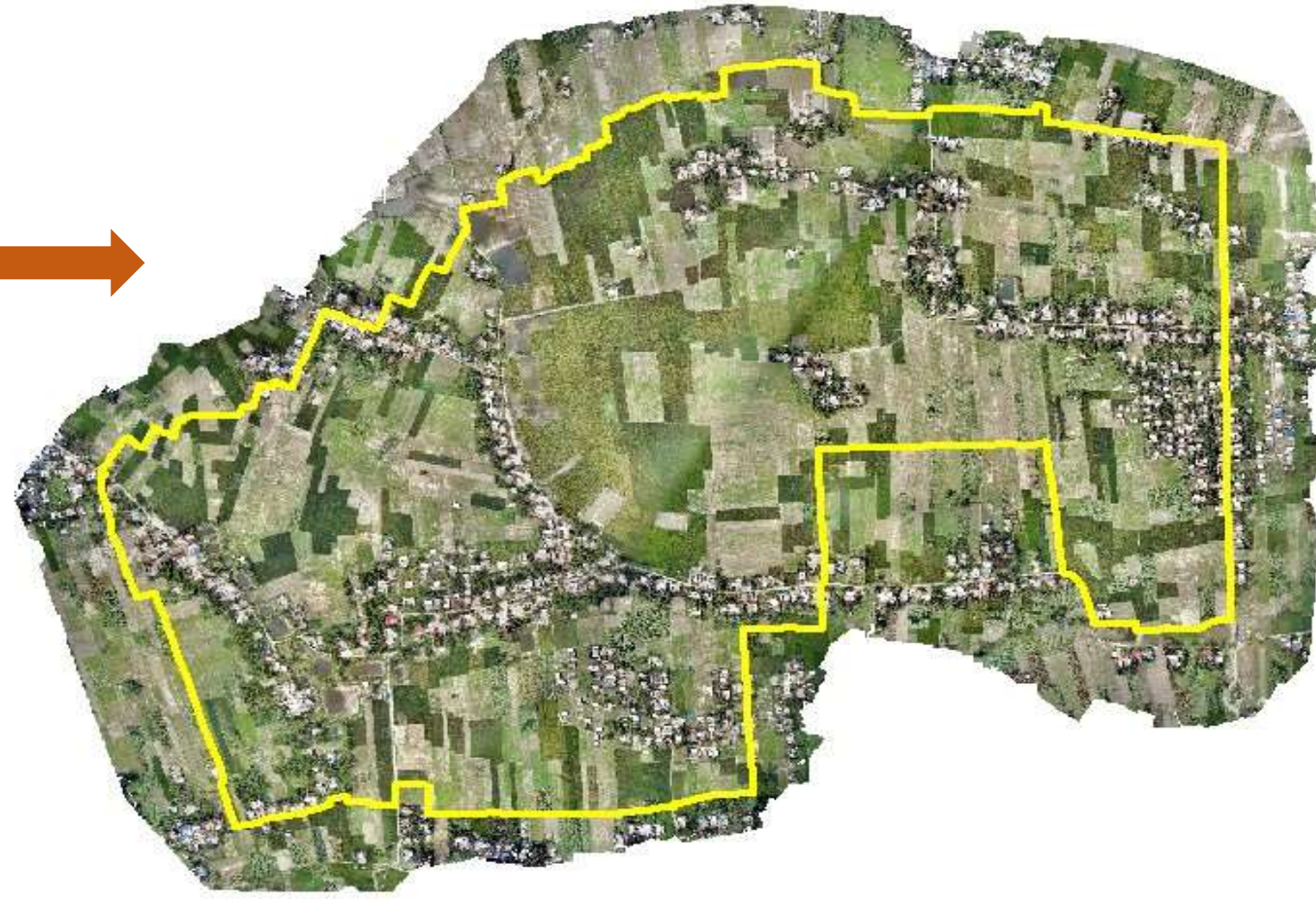
Digitized Data



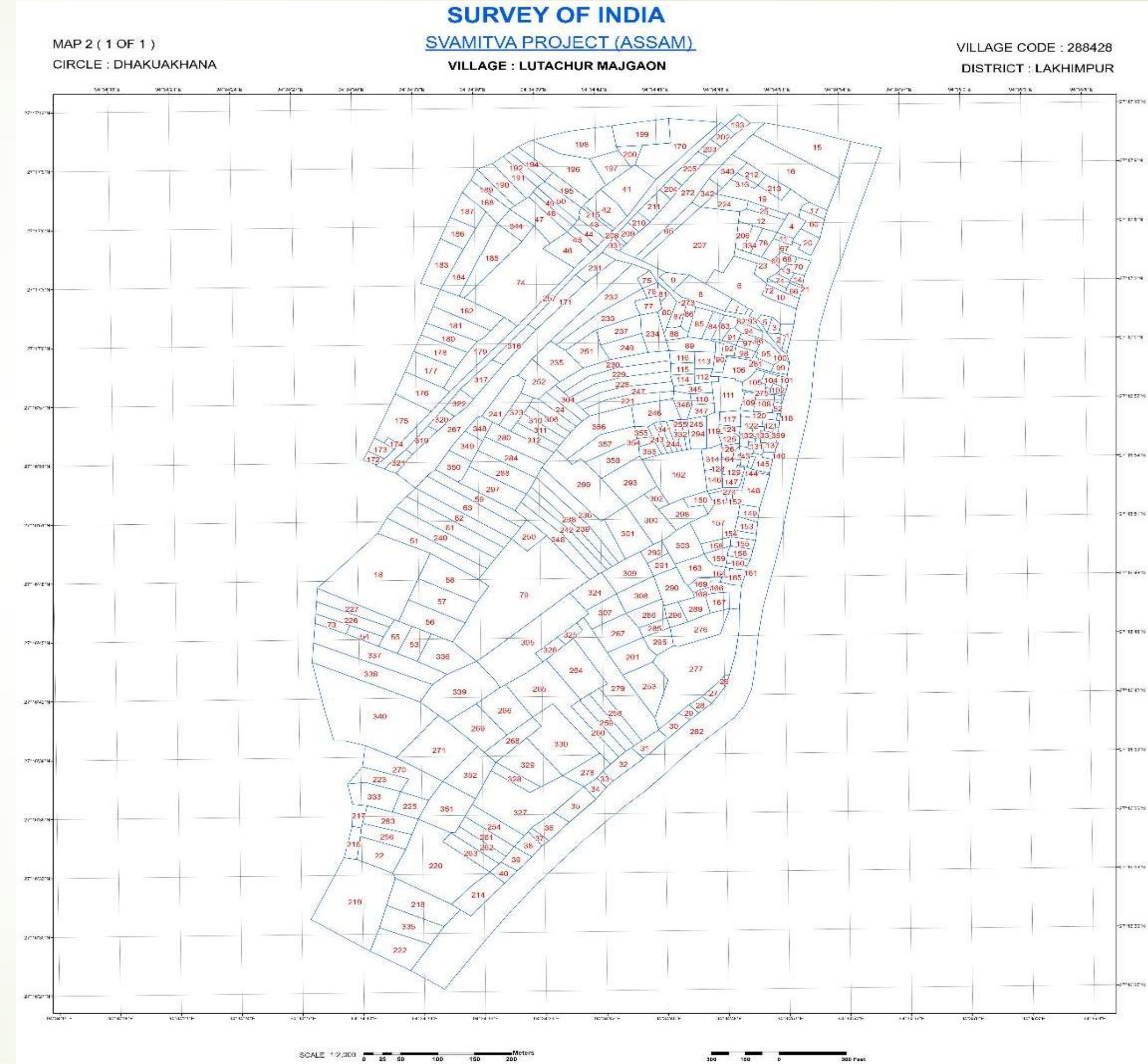
## Finalisation of Maps

- Village boundary verification LM.
- Ground validation of draft land parcel and ownership detail.
- He/she shall do the necessary correction in the plots like partition, amalgamation etc. and submit again to DLRS for digitization.
- Once the verification of the plots is completed, the final map shall be examined by the Circle Officer and forwarded to DLRS with necessary correction list and certification by LM,SK and CO.





# Draft Map - Lutachur Majgaon (Lakhimpur)





**Layer-1:** HRSI Base Layer for the entire Assam



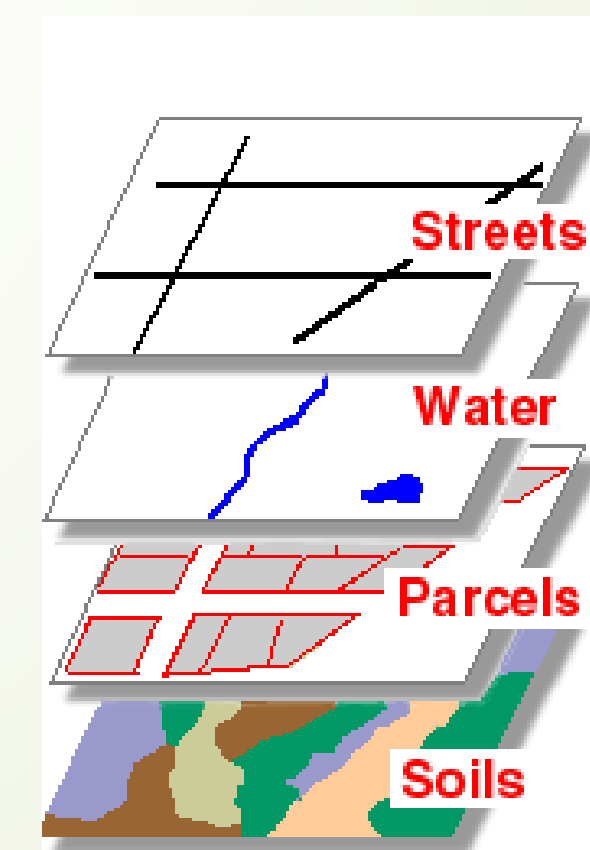
**Layer-2:** Drone ORI, <5 cm GSD for areas under survey/resurvey



**Layer-3:** Ground verification for canopy/dense settlement areas using CORS-compatible rovers



**Output Layer:** Accurate GIS Data Model



**Common Identity: Bhu-Aadhaar (ULPIN)**

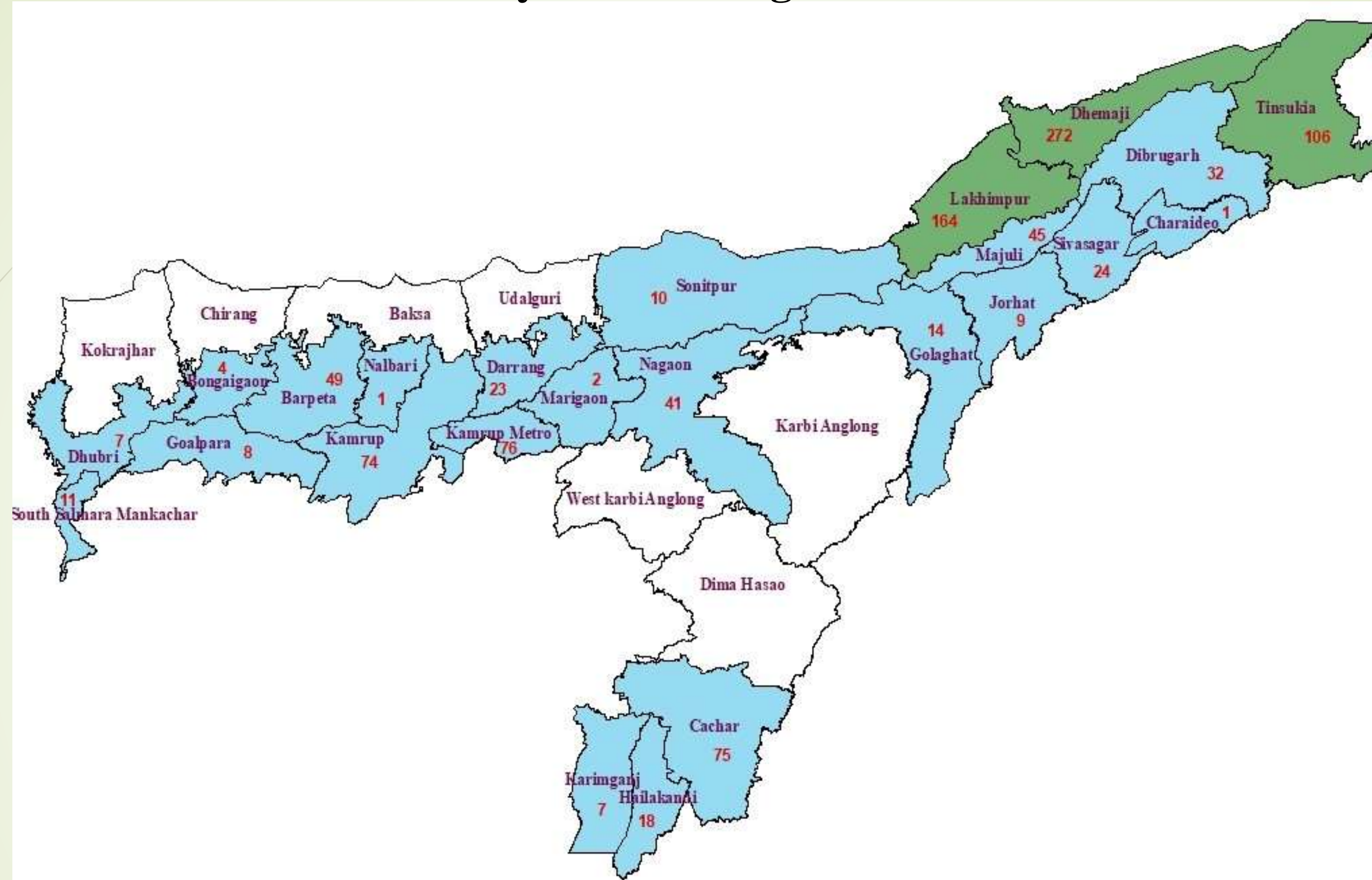
## 3-Layered Approach

# Area Covered under Drone Flying - Resurvey

Sl.No	District	Total Area Covered	Total No of Villages (as per kml)	Number of Villages Covered	Progress of Drone mapping
1	BARPETA	1171.2	609	499	81.94
2	BISWANATH	1407.49	715	713	99.72
3	BONGAIGAON	531.28	415	251	60.48
4	CACHAR	127.8	592	51	8.61
5	CHORAIDEO	882.17	324	287	88.58
6	DARANG	1359.1	540	524	97.04
7	DHEMAJI	895.91	585	594	101.54
8	DHUBRI	822.68	1219	482	39.54
9	DIBRUGARH	722.8	411	384	93.43
10	GOALAPARA	1524.82	659	524	79.51
11	GOLAGHAT	1802.24	558	530	94.98
12	HAILAKANDI	499.84	210	161	76.67
13	HOJAI	905.78	359	367	102.23
14	JORHAT	1183.35	618	415	67.15
15	KAMRUP (M)	112.2	246	39	15.85
16	KAMRUP (Ru)	1866.87	865	669	77.34
17	KARIMGANJ	567.1	691	386	55.86
18	MAJULI	423.28	232	132	56.90
19	LAKHIMPUR	1632.88	943	767	81.34
20	MARIGAON	1391.8	623	509	81.70
21	NAGAON	1975.53	991	823	83.05
22	NALBARI	947.93	427	414	96.96
23	SONITPUR	729.67	789	321	40.68
24	SIVSAGAR	1069.2	478	329	68.83
25	TINSUKIA	1539.41	949	711	74.92
<b>Total</b>		<b>26092.33</b>	<b>15048</b>	<b>10882</b>	<b>72.32</b>

Details	Area (sq. km)	Yet to fly (~sq. km)
<b>Total area for drone flying (except Barak Valley) in sq. km</b>	28452.44	1165.37
<b>Red Zones (~ sq. km)</b>	3790.75	3790.75
<b>Yellow Zones ( ~ sq. km)</b>	532.30	532.30
<b>Barak Valley (~ sq. km )</b>	6922.00	5727.26

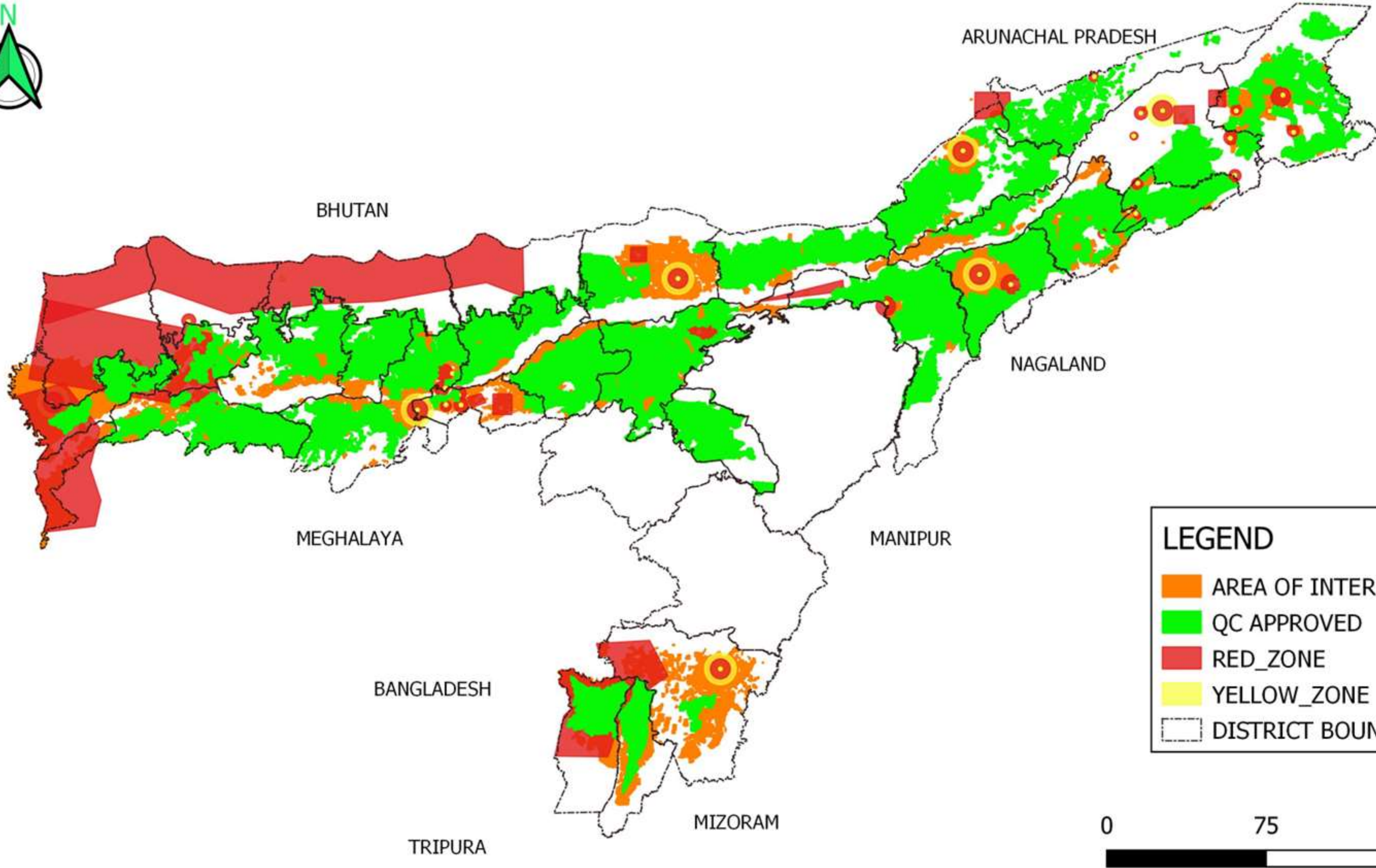
# Status of detailed survey of NC villages



Total No of NC Village	Drone Flying Completed	ORI Received from SOI	Detail Field Survey Completed	Digitization of Surveyed data	Quality Checked	Draft Map Prepared	Draft map Verified by CO	Chitha Entry Completed	Landholders for Property Card
1074	849	574	236	236	166	107	67	65	19369

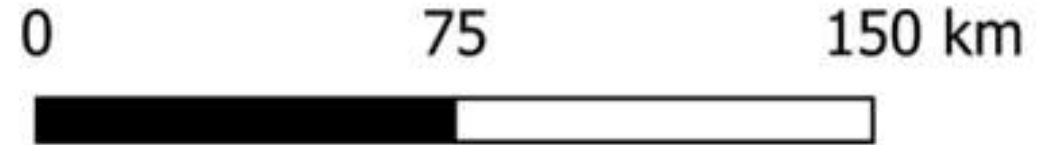
As on 09-10-2023

# Visualization of Drone Flying completed under Re-survey



**LEGEND**

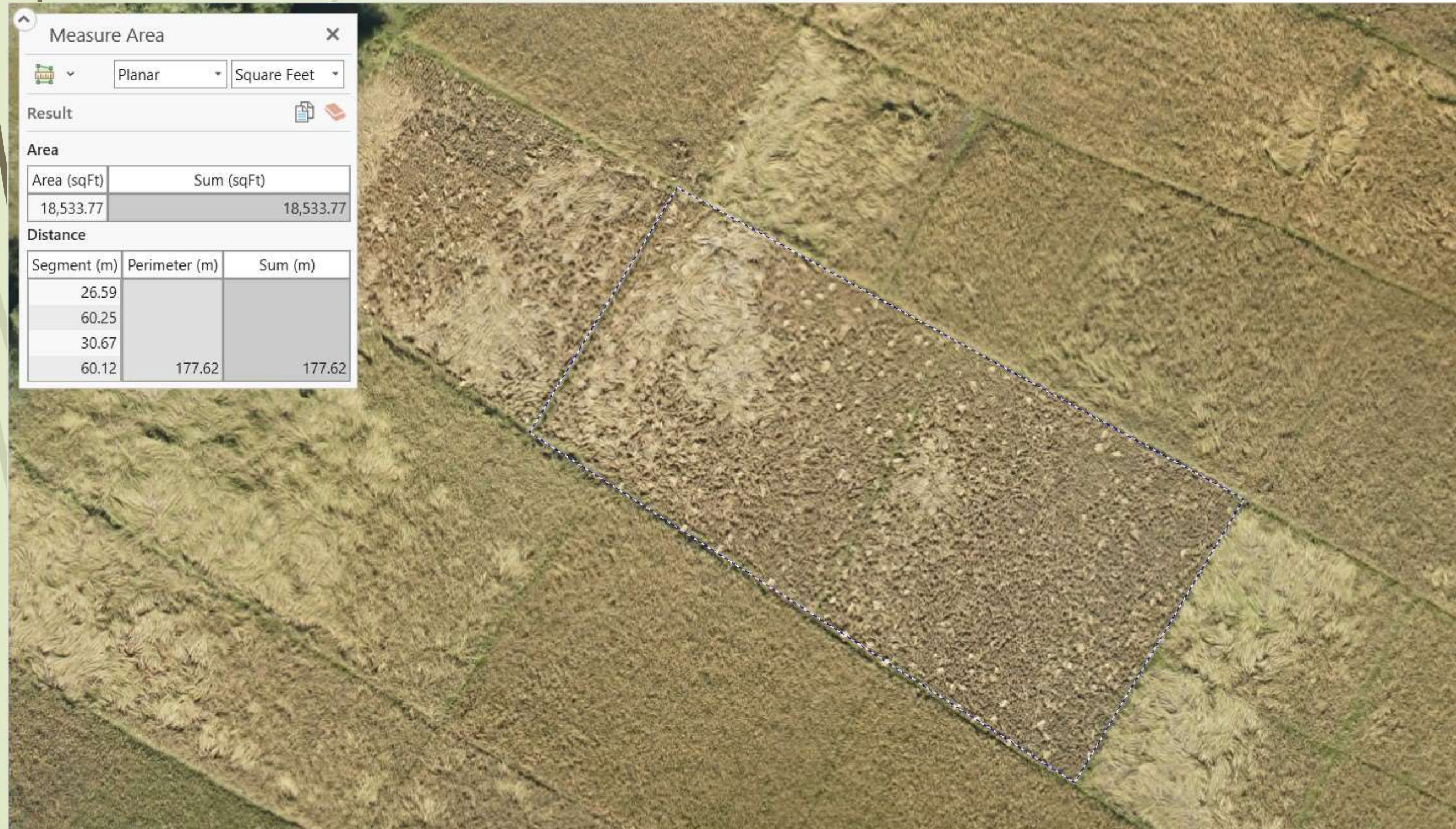
- ORANGE AREA OF INTEREST
- GREEN QC APPROVED
- RED RED\_ZONE
- YELLOW YELLOW\_ZONE
- DASHED DISTRICT BOUNDARIES





# Latest Data

## Sample Ortho-Rectified Image (ORI) of Sivasagar District acquired by Drones ( $\leq 5$ cm GSD)



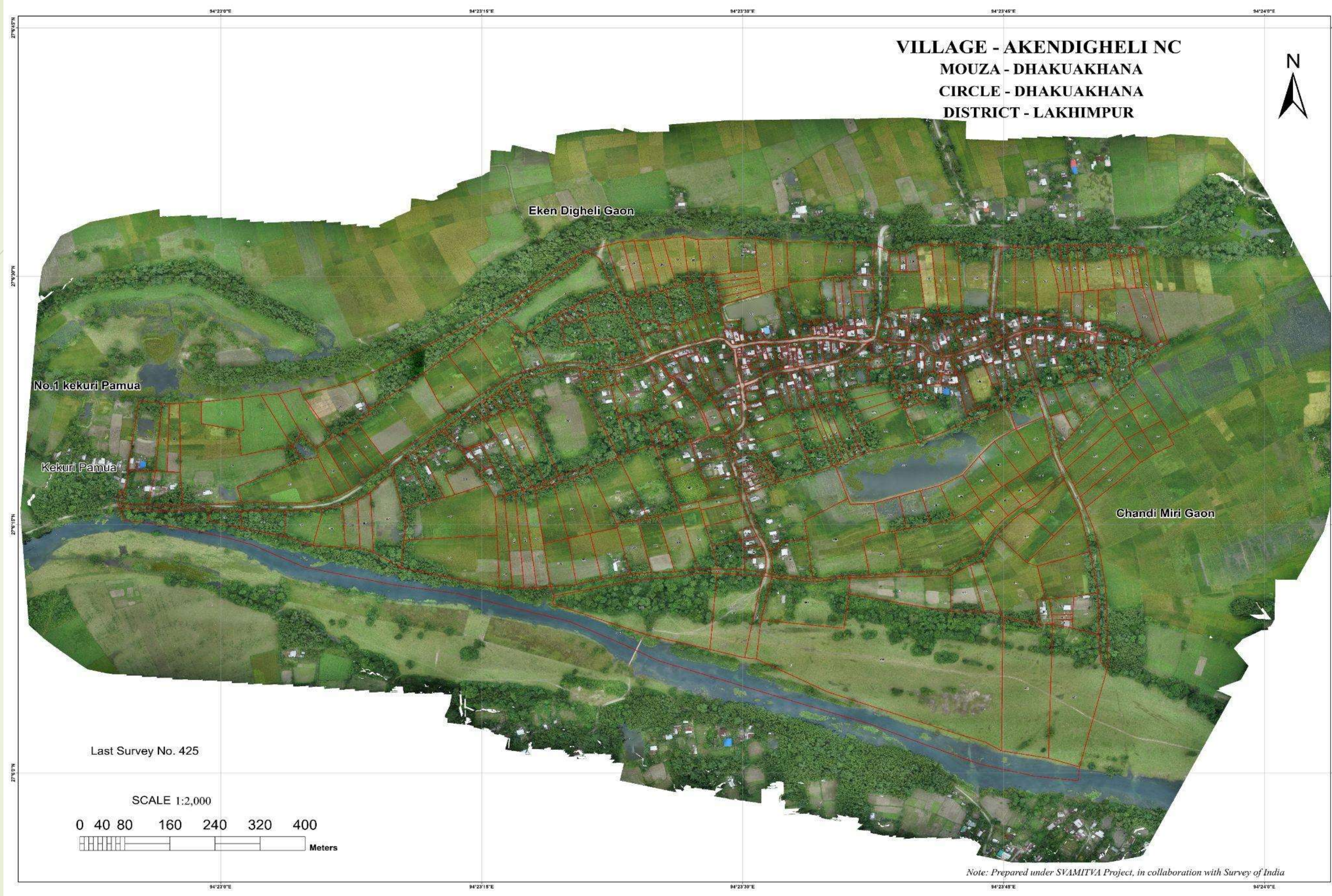
**Fig 2: Land parcel measurement (example)**



**Fig 1: Drone ORI ( $\leq 5$  cm) on ESRI base imagery ( $\sim 30$  cm )**



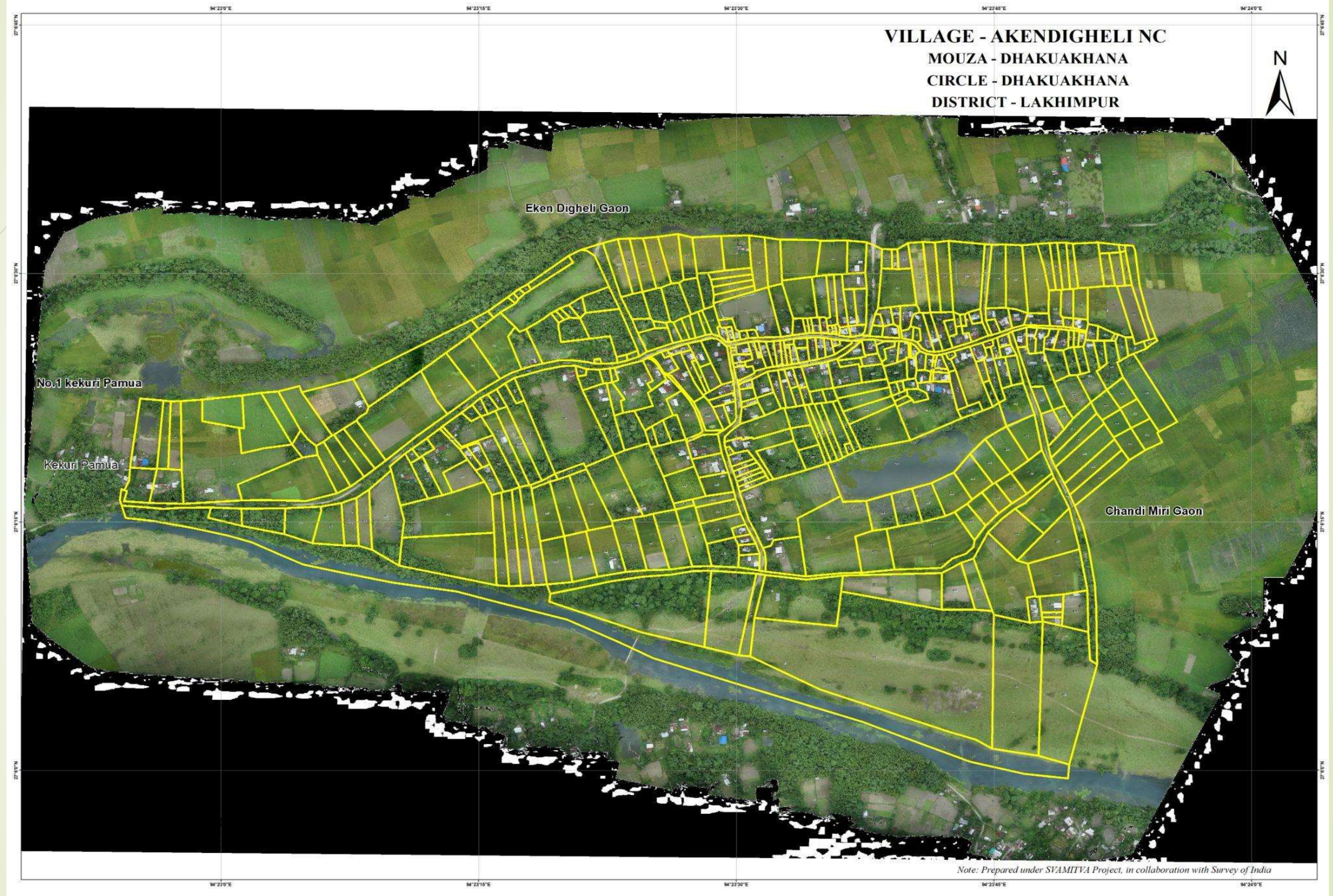
# Latest Data acquired under SVAMITVA







# Latest Data acquired under SVAMITVA





**Latest Data  
acquired  
under  
SVAMITVA  
With HRSI  
Image, 30 cm**

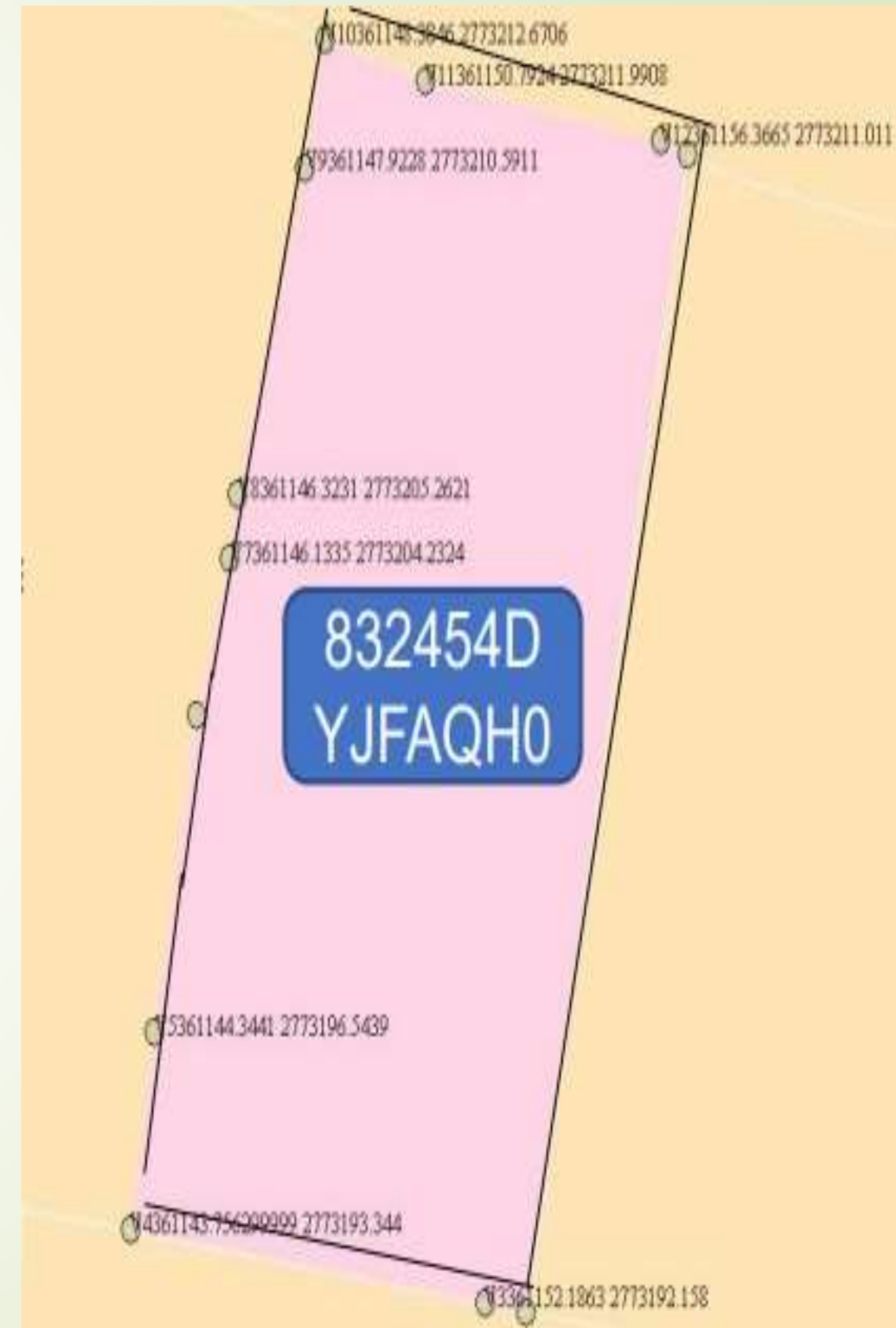


# ULPIN

- ULPIN is a 14-digit Alpha–Numeric Unique ID for each land parcel.
- The ULPIN generated using Electronic Commerce code Management Association (ECCMA) standard during the importing of georeferenced shape file into Bhunaksha.
- The identification is based on longitude and latitude coordinates of the land parcel, and is dependent on detailed surveys and geo-referenced cadastral maps.
- ULPIN will be provided to each land parcel that are digitized and verified.
- ULPIN is a part of the Digital Land Records Modernization Program.

# Why ULPIN

- Different states use different methods for assigning unique IDs to the land parcel
- Land parcel numbers repeat in each village
- Difficult to do data analytics and establish people-Land relationship
- Need for sharing of land records data across departments, financial institutions and all stakeholders.
- Standardization at data and application level would bring in effective integration and interoperability across departments.
- Need for providing services to other sectors- Financial Institutions, Courts, Crop insurance, Fertilizer subsidies



**PART-III****RECORD CREATION**

<b>Activities</b>	<b>Explanation</b>
<b>Writing and entry of Chitha</b>	<p>After a village has been surveyed, demarcated and map finalized; the Chitha shall be written by the LM with the details from the field book. The chitha shall be properly arranged according to the dag numbers.</p> <p>From the Chitha, the entry shall be made in the module prepared by National Informatics Centre. The correct &amp; detail entry shall be frequently supervise &amp; checked by the Circle Officer. All the particulars in the columns should be filled for creation of a all inclusive database.</p>
<b>Certification of Chitha by DC</b>	<p>The Deputy Commissioner shall verify and certify the Chitha to be final and intimate the Government for notification .</p>
<b>Notification by department</b>	<p>The Revenue &amp; Disaster Management Department shall issue notification pertaining to offering of settlement, changes of name or any other issue which it finds necessary.</p>
<b>SDLAC Conducted</b>	

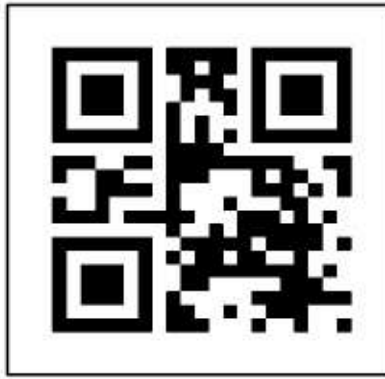
**Generation of ULPIN**

ULPIN is a 14-digit Alpha–Numeric Unique ID for each land parcel which is based on the longitude and latitude coordinates of the land parcel, and is dependent on detailed surveys and geo-referenced cadastral maps. ULPIN will be provided to each land parcel that are digitized and verified.

**Offering of Settlement**

After receipt of orders from Department (if needed), the Deputy Commissioner shall prepare (through the Circle officer concerned), sign and seal the Patta/ Property Card.

- The settlement procedure shall follow the rules laid in the extant Land Policy.
- Deputy Commissioner shall offer settlement with approval from the Land Advisory Committees whose decision shall be final.



Government of Assam  
**SVAMITVA Card**  
 Revenue & Disaster Management Department



<b>ULPIN</b>	
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Pattadar Details				
Name	Address	Father/Mother Name	Gender	Category
Married/unmarried	Spouse name(if married)	Mobile number.	Current Occupation	Family details

Land Details						
Patta No.		Dag No.		Land Class	Land Revenue	Local Rate
Old	New	Old	New			
				Total:		
Area				Zonal Value	Revenue paid up to (year)	
in B-K-L		in Are				

Geographical Details		
Property Sketch with drone image	North description	
	South description	
	East description	
	West description	

Property Details		
Type of Property	Description	Approx Value
Encumbrance Details, if any		

<b>Remarks related to property transactions</b>	<b>Digital Signature</b>
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- Notes**
- This Property Card is issued under Govt Notification NO.....
  - It shall carry same evidentiary value as certified copies of RoR and other public records for all intents and purposes before the courts and financial institutions.
  - It is responsibility of every Property Card holder to intimate the authority for any change occurred and get it updated.

Draft  
 Property  
 Card

(Above information are true as dated on..... and supersedes the same provided on.....)

(Above information are true as dated on..... and supersedes the same provided on.....)

# Geospatial Mission: Assam







## Primary Objectives of the GIS lab in Land Governance

- Command & Control Centre for Seamless Geospatial data model creation, updation, utilization, preservation & dissemination for Revenue & DM Department.
- Precise mapping of the Cadastral villages and Non-cadastral villages.
- Accurate ULPIN generation for geospatial data interoperability
- Citizen-centric Geospatial service delivery system (example: “Map as a service”)
- Capacity building for revenue functionaries as well as for line departments & organisations.
- GIS service for various line departments
- Research platforms for budding researcher/student communities.





## GIS Lab Infrastructure

- Available Hardware/Software Infrastructure & Specialised Human resource

### High-end workstations

10

### High-end Desktops

20

### Physical Storage

500 TB NAS

### Printer cum plotter

01

### Software (Proprietary)

- ArcGIS Pro/ ArcGIS Advanced (03)
- ArcGIS Pro/ ArcGIS Standard (22)

### Software (Open-source)

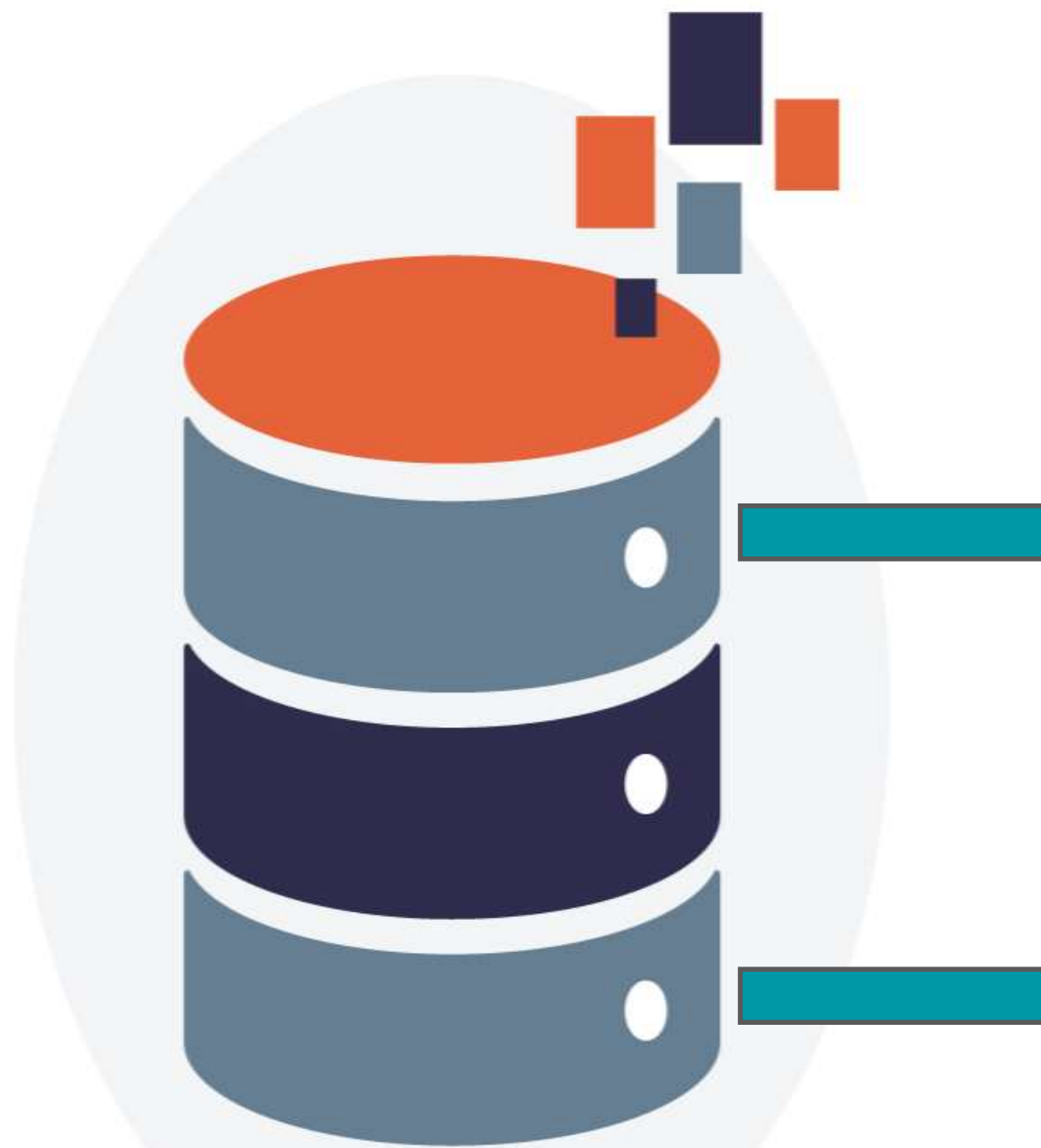
QGIS (30)/ Google Earth Pro

### Specialised Human Resources in GIS lab

- GIS Expert (02)
- System Admin (01)



## Data Catalogue



**GIS Lab Network-Attached Storage (NAS)**

### Latest Data

- ORI (5 cm) (Raster)
- DSM & DTM
- HRSI

### Archival Data

- Scanned Cadastral Maps (Raster)
- Digitized Cadastral Maps (Vector)





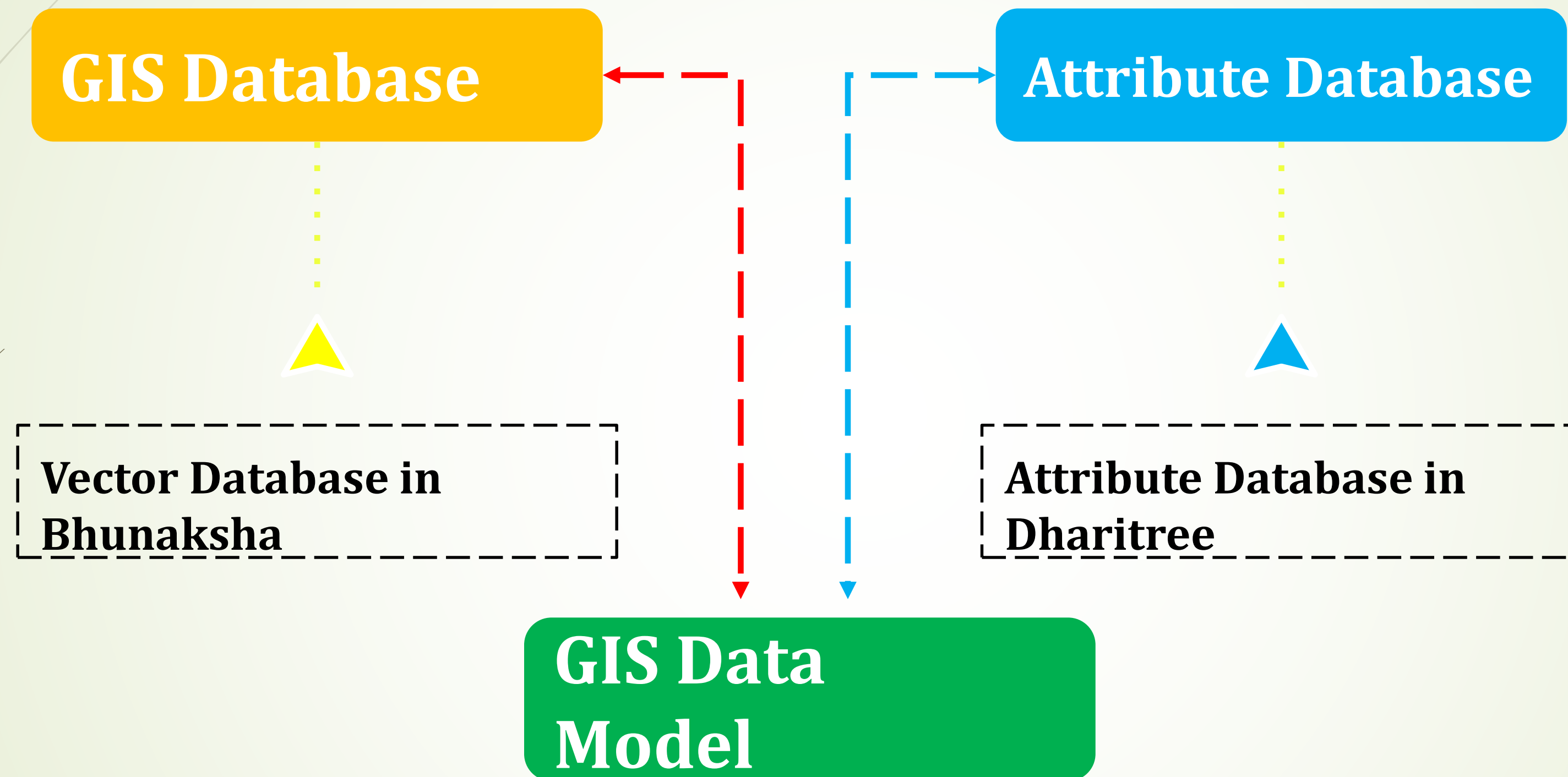
# What is a GIS data Model?



- The **vector data model** also called the discrete object model uses discrete objects to represent spatial features on the Earth's surface.
- **The vector data model uses the geometric objects of points, lines, and polygons** to represent spatial features

- Representing continuous phenomena is the raster data model, also called the field-based model. **The raster data model uses a regular grid to cover the space.**
- The value in each grid cell corresponds to the characteristic of a spatial phenomenon at the cell location.

# Why is it required to have a standard GIS data model in Revenue & DM ecosystem?



- Complete Database containing geospatial attributes of DLR&S
- It ensures data quality and integrity
- Topological relationships between spatial features
- Information Extraction based on visual interpretation.



# The present structure of the GIS database under Assam Survey

The screenshot displays a GIS application interface. On the left, the 'Table Of Contents' window shows a project folder 'E:\BIHPURIA REV CIRCLE\Bihpuria Mouza\12010101010001 Rajabari gaon' with several layers: '12010101010001\_Point', '12010101010001\_Line', '12010101010001\_Poly' (highlighted), and '12010101010001\_VBound'. The central map shows a detailed view of land parcels in light green, with purple dots representing points and orange lines representing boundaries. On the right, a 'Table' window displays the data for the selected layer '12010101010001\_Poly'. The table has columns for FID, Shape, TEXTPARCEL, VILLAGE, MOUZA, DISTRICT, TYPE, and AREA.

FID	Shape	TEXTPARCEL	VILLAGE	MOUZA	DISTRICT	TYPE	AREA
0	Polygon	1090	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	245.39793
1	Polygon	48	Rajabari gaon	Bihpuria	Lakhimpur	EMBANK	658.276619
2	Polygon	1084	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2206.618873
3	Polygon	1091	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2442.006622
4	Polygon	1089	Rajabari gaon	Bihpuria	Lakhimpur	ROAD	2292.763701
5	Polygon	1086	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	7292.528474
6	Polygon	1088	Rajabari gaon	Bihpuria	Lakhimpur	ROAD	1429.323418
7	Polygon	1095	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1208.598187
8	Polygon	894	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1418.673435
9	Polygon	1033	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	444.370988
10	Polygon	684	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2107.247063
11	Polygon	1026	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2903.122143
12	Polygon	672	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	3950.794069
13	Polygon	642	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	9836.049693
14	Polygon	641	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	6825.613582
15	Polygon	640	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	725.375311
16	Polygon	629	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1434.693098
17	Polygon	630	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	218.429357
18	Polygon	1085	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	594.688296
19	Polygon	1096	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1706.861123
20	Polygon	1094	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1590.357369
21	Polygon	1093	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2830.260052
22	Polygon	1087	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1075.154654
23	Polygon	89	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	6720.988321
24	Polygon	1092	Rajabari gaon	Bihpuria	Lakhimpur	EMBANK	488.334666
25	Polygon	1083	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	8115.631125
26	Polygon	1082	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2409.761286
27	Polygon	1081	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	4511.684892
28	Polygon	1080	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1142.040675
29	Polygon	1079	Rajabari gaon	Bihpuria	Lakhimpur	EMBANK	2907.746588
30	Polygon	1078	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2985.309128
31	Polygon	1077	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1208.102894
32	Polygon	1076	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2385.024813
33	Polygon	1075	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	3415.179514
34	Polygon	1074	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1266.750264
35	Polygon	1073	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2311.089483
36	Polygon	1072	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	4962.270606
37	Polygon	1071	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	826.938189
38	Polygon	1070	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	4249.941229
39	Polygon	1069	Rajabari gaon	Bihpuria	Lakhimpur	EMBANK	726.932304
40	Polygon	1068	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	1283.676501
41	Polygon	1067	Rajabari gaon	Bihpuria	Lakhimpur	PARCEL	2760.383838

## Attributes Information:

1. Text Parcel (representing Dag Numbers)
2. Village Name
3. Mouza
4. District
5. Type of attribute (eg. Parcel)
6. Area

- **Map as a Service (MaaS) refers to the provision of mapping and geospatial data services through an application programming interface (API) or a cloud-based platform. Here's an approach towards Map as a Service:**

**1. Infrastructure and Data:** Establish a robust infrastructure to host and manage the geospatial data required for the service. This includes building or utilizing existing servers, databases, and storage systems to handle the data. Acquire and maintain accurate and up-to-date mapping data from reliable sources, such as satellite imagery, drone ORI, or third-party providers.

<b>Database</b>	<b>Planning of Execution for GIS lab</b>	<b>To be process for the ground data verification and data collection</b>
<ul style="list-style-type: none"> <li>● Existing cadastral maps &amp; of previous settlement</li> <li>● Mission Basundhara service wise application database for MaaS.</li> <li>● Drone ORI</li> <li>● HRSI (soon to be procured)</li> </ul>	<ul style="list-style-type: none"> <li>● Command &amp; Control Centre</li> <li>● Seamless ORI for entire AOI</li> <li>● 2 km X 2 km square grid wise ORI and HRSI clipping for data management and hosting.</li> <li>● Village boundary fixation applying whole to part approach in the lab environment.</li> <li>● Visual identifications of the Govt land parcel</li> </ul>	<ul style="list-style-type: none"> <li>● Finalization of village boundary and govt dags using CORS compatible rovers.</li> <li>● Monitoring of the field data collection process and QA/QC of the data from the <b>GIS Lab</b>.</li> <li>● Finalization of the database centrally form the GIS lab.</li> </ul>

**Priority: 1**

**“Map as a Service[MaaS]”**

**Priority: 1**

**Re-Survey**

**Re-Survey of village boundary & demarcation of govt. dags by hired surveyors**

**MB 2.0 allottees**

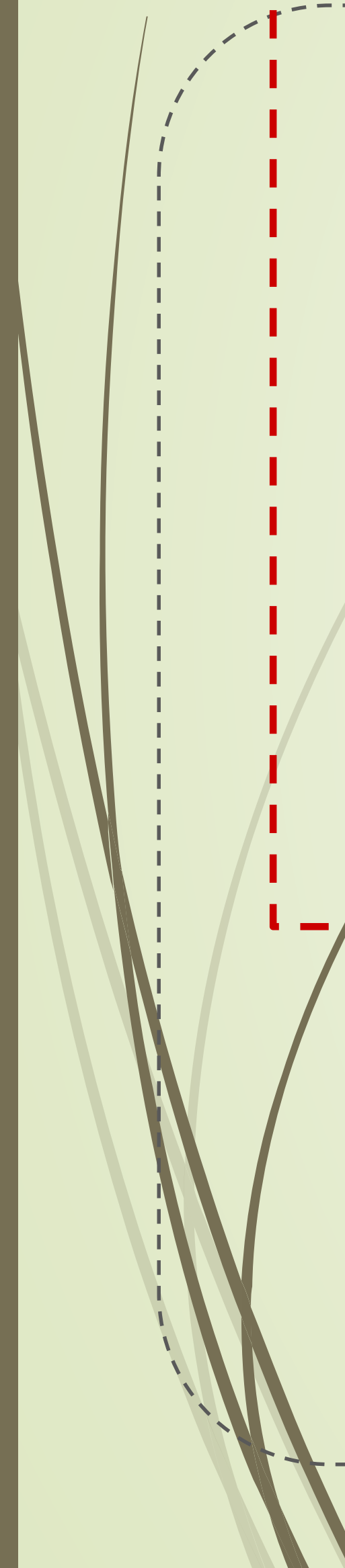
**Priority: 2**

**For all land related services from Also mirroring the parcel fabric data (buildings, Land Use etc.)**

**SVAMITVA**

**Survey of village boundary & demarcation of all land parcels by hired surveyors**

**Granting of settlement in NC villages & during issuance of property card.**





# The way ahead..

**Land Governance  
Bill &  
Title Guarantee  
Regime**

**National Registry  
of Guaranteed  
Titles - Blockchain**

**Geo spatial  
services after  
comprehensive  
survey**

**Linking Land  
Revenue with  
Zonal Valuation**

**Land Acquisition  
Portal**

# Land Governance Bill with Title Guarantee Framework

1. **Land Governance Bill – consolidation of all land governance statutes**
2. **Create a single source of truth of ownership status and history of a property transaction**
3. **Guaranteed titles** to all property owners and **compensation for indemnifying** the property holder against any loss arising due to inaccuracies out of **Title Guarantee Fund**
4. **Pre-requisite** - Updated Land Records and real time maps
5. **The most essential is the integration of textual and spatial records through comprehensive survey/resurvey**
6. **A legal framework formulated to maintain the records, register titles, dispute resolution, appellate mechanism to confer conclusive titles**
7. **Implement Conclusive Titling in a modular way by introducing it in villages which complete all precursory activities**

# GIS for Governance

(Mapping a Smarter Future: The Power of GIS Infrastructure)

- To provide a **cutting-edge technological** environment and implement **geospatial solutions** to address real-world challenges.
- To leverage advanced geospatial technologies and data-driven approaches to support the current requirement in the process of **Digital India** .
- To understand complex spatial relationships, support evidence-based **decision-making**, and promote **sustainable and equitable development**.
- To fostering partnerships with **Line Departments, Agencies, Industry, and Academia** to promote knowledge exchange, **capacity building, and social impact**.

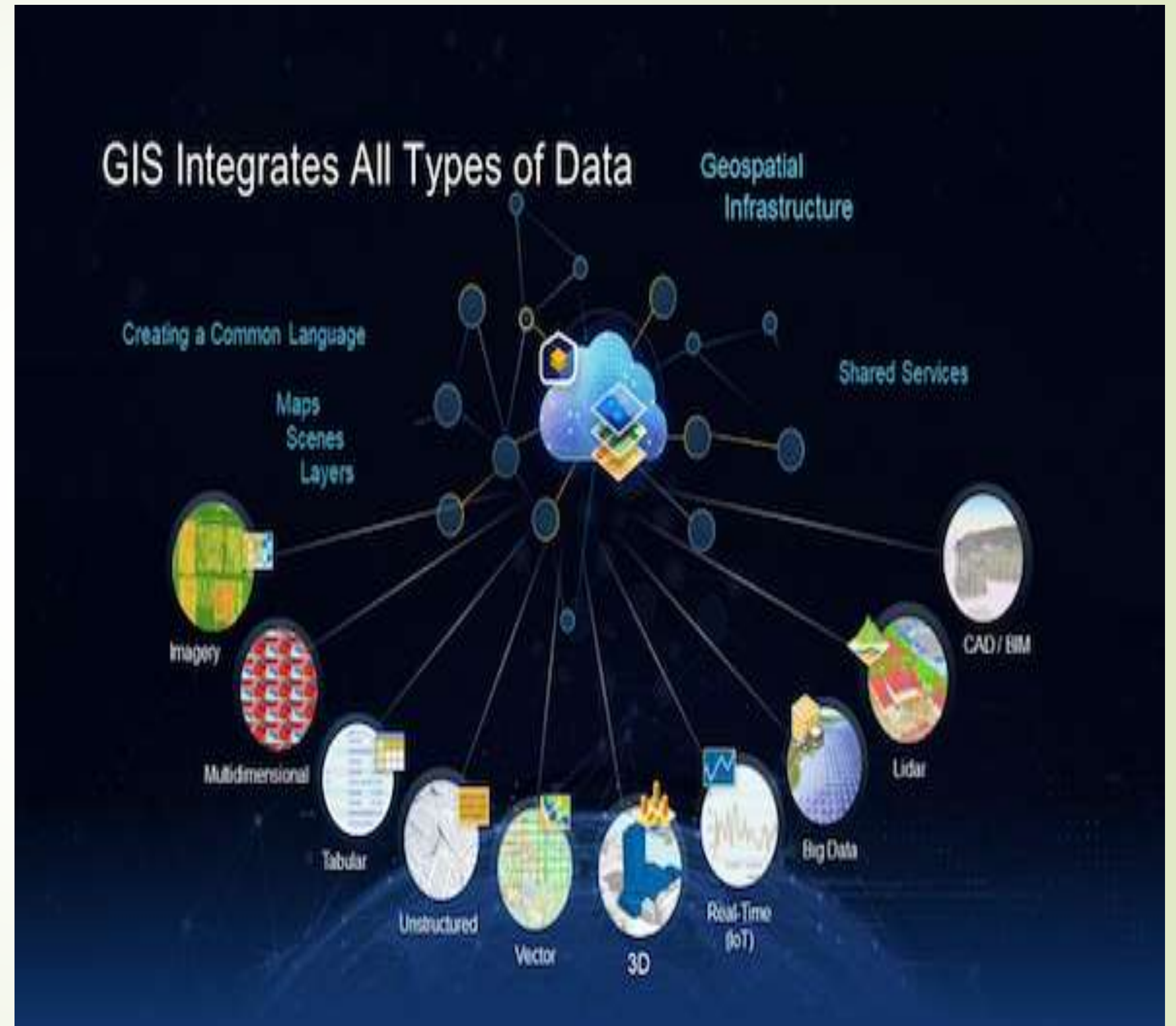
# Ease of Doing business:

- Faster inter-departmental clearances.
- Accurate data/information.

- Facilitating monetisation of properties and enabling bank loans and other financial facilities.
- Reducing property related disputes, thereby enabling faster transaction and settlement.
- Comprehensive Village-level planning.
- Sharing land records data across departments, financial institutions and all stakeholders.
- Providing services to other sectors: Financial institutions, Courts, crop insurance, Fertiliser subsidies.
- Standardisation at data and application level would bring in effective integration and interoperability across departments.

# Interoperability with Department

- Department of Housing & Urban Affairs
- Agriculture Department
- Disaster Management
- Land Acquisition
- Water Resource Department
- FREEMA
- Environment & Forest Department
- Irrigation
- Border Protection & Development Department
- PHED Department
- Panchayat and Rural Development Department
- PWD (Roads) Department
- Infrastructural Planning (Water Treatment Plant, Sewage Treatment, Solar Potential Mapping, Power Grid Mapping)





## Way points

1. GIS lab as the nerve centre for geospatial information & planning.
2. Setup of Geospatial Unit in Assam Survey for providing geospatial consultancy services to departments of GoA.
3. Business model under ALMIS for providing such services.
4. Citizen centric service for dynamic maps pre - land transaction and post transaction/change in classification etc. i.e. including all geographical information in addition to land information.

**Thank you.**

